

# Survey of Financial Condition Form [DCED-CLGS-69] Tip Sheet

## **E-FILING INSTRUCTIONS**

**Registered E-filers** - If you have already registered to e-file with the Department of Community and Economic Development (DCED), you will automatically be registered to use our system. Go to <u>http://newpa.com/links/efiling</u> enter your existing username and password, and click "Log In".

**New E-filers** - If you have not registered to e-file with DCED, we encourage you to use our system. If you have a PA Powerport username and password from other online state systems, you will use it for DCED filing by following the instructions in the next section.

If you do not have a PA Powerport username, you may register online by going to <u>http://newpa.com/links/efiling</u> clicking "Register" in the lower left corner of the Log-in page and completing a brief registration form. Upon completion of the online registration process, please print the authorization form and have it signed by the appropriate municipal official. For your convenience and a quick approval, you may fax the completed authorization form to us at 717-783-1402. If you decide to fax the form and your seal is raised, please be sure to rub a pencil over the seal, make a copy of the original, then fax the copy to us. This will ensure that the seal will be visible on our copy. You will receive an email confirmation after your authorization form has been received and your e-filing privileges have been activated.

An existing PA Powerport user with username and password - If you have a PA Powerport username and password, but have not registered with Municipal Statistics, you may register online by going to <a href="http://newpa.com/links/efiling">http://newpa.com/links/efiling</a> and clicking "Log-In" in the lower right corner of the Log-in page after entering your PA Powerport username and password. You will automatically be directed to the registration page. Please follow the directions for New E-filers outlined above.

Please Note - In order to function correctly, the Municipal Statistics website requires the following:

- Microsoft Internet Explorer 6.0 or later (not compatible with Firefox)
- Pop-ups, JavaScript and cookies must be enabled
- You may e-file from any computer with Internet Explorer

#### **INSTRUCTIONS FOR QUESTIONS**

1. Answer "Yes" to this question only if expenditures have exceeded revenues by an amount equal to or greater than 1% of revenues during each of the last three fiscal years. In making this calculation, use all funds of the municipality except trust funds, agency funds, and pension funds. A trust fund or agency fund is one in which the municipality holds money on behalf of another party.

Formula: Expenditures minus Revenues, divided by Revenues

Example: Step 1 Expenditures	\$ 101,000	<b>Step 2</b> <u>1,000</u> = 1%
Revenues	-100,000	100,000
	\$ 1,000	

This information is available from the Annual Audit and Financial Report (DCED-CLGS-30) for municipalities and Annual Financial Report (DCED-CLGS-20) for counties. You may wish to use this report for the past three years to obtain this information. If your Annual Audit and Financial report for the most recent year is not yet completed the information for the most recent year should be obtained from your accounting records. CAUTION: When making the calculation to respond to this question and questions 2 and 7, do not include interfund transfers as they are not revenues or expenditures.

- 2. Answer "Yes" to this question if your municipality's expenditures exceeded revenues <u>in any amount</u> during each of the last three years. In making this calculation again use all funds of the municipality except trust funds, agency funds, and pension funds.
- 3. Answer "Yes" to this question if your municipality has defaulted in payment of principal or interest on either General Obligation Bonds or Notes, or Specific Fund Obligation Bonds or Notes, or in rental payments due to any authority created under Commonwealth Law. You should check "Yes" to this question, even if those payments have now been made but at a date after the original due date of such payment.
- 4. Answer "Yes" to this question if your municipality has for any reason failed to meet a payroll date for employees for a period of at least thirty days past the normal due date of such payroll.
- 5. Answer "Yes" to this question only if your municipality failed to make required payments to a judgment creditor after a judgment was duly recorded in favor of the creditor by proceedings in a court of competent jurisdiction, for a period of thirty days beyond the due date of such judgment.
- 6. Answer "Yes" to this question if your municipality has failed to transfer either payroll taxes withheld from employees, social security withheld from employees, or the matching employer share of social security to the taxing jurisdiction for a period of at least thirty days beyond the due date of such transfer.
- 7. Answer "Yes" to this question if your municipality's expenditures have exceeded revenues by an amount equal to or greater than five percent (5%) of revenues for each of the last two successive years. This calculation should include all funds of the municipality except trust funds, agency funds, and pension funds.

Formula: Expenditures minus Revenues, divided by Revenues

Example: Step 1	Expenditures	\$1	05,000	Step 2	5,000 = 5%
	Revenues	<u>-1</u>	00,000		100,000
		\$	5,000		

- 8. Answer "Yes" to this question if your municipality has failed to make budgeted payments to any of its municipal pension funds as required by Act 205 of 1984 (The Municipal Pension Plan Funding Standard and Recovery Act). The minimum municipal obligation to each of the municipal pension funds is the amount which was certified to the governing body by the Chief Administrative officer on or before September 30 of each year. This amount is to be paid by the municipality to each of its pension funds during the next fiscal year. If your municipality has no pension plans, you should check "No."
- 9. Answer "Yes" to this question if your municipality has failed to reach an agreement with creditors for a claim or an adjustment in excess of 30% of a fund. In order to answer "Yes" to this question, the amount which a municipality has sought to negotiate the resolution of must be greater than 30% of either the actual revenues or expenditures of a fund, or the budgeted amount of revenues or expenditures of a fund, or the budgeted amount of revenues or expenditures or expenditures of a fund within the preceding fiscal year.
- 10. Answer "Yes" to this question if during the preceding fiscal year your municipality has filed a municipal debt readjustment plan pursuant to the Federal Bankruptcy Code.
- 11a. Answer "Yes" to this question only if your municipality was at the maximum general purpose real estate tax limit as of the last municipal fiscal year. The maximum general purpose real estate tax limits are currently as follows:

Townships of the First Class - 30 mills Townships of the Second Class - 14 mills Boroughs - 30 mills Third Class Cities - 25 mills Home Rule Municipalities - established by Municipality Home Rule Counties – established by County Counties – 25 mills

If you answered "No" to this question, skip 11b and go to question 12.

11b. If you answered "No" to question 11a, <u>do not answer question 11b</u>. Answer "Yes" to this question only if your municipality is at its maximum general purpose real estate tax limit and has reduced municipal service

levels in the last fiscal year. A reduction in municipal services would include reductions in personnel or the reduction or elimination of certain types of services.

- 12. Answer "Yes" to this question if your municipality has borrowed funds this year to meet current <u>operating</u> expenditures. Do not answer "Yes" if your municipality has borrowed funds in anticipation of current tax revenue or to fund capital expenditures.
- 13a. Answer "Yes" to this question only if the basis of accounting as described in 13b has changed during the past three years.
- 13b. This question asks what basis of accounting is used by your municipality. Indicate the basis of accounting used in your municipality's Annual Audit and Financial Report as filed with the Department of Community and Economic Development. The <u>cash</u> basis of accounting records transactions when funds enter or leave a municipal account regardless of when the revenues are owed to you or expenditures are owed by you. The <u>full accrual</u> basis of accounting records expenditures in the accounting period in which the fund liability is incurred, and records revenues when they are actually earned. The <u>modified accrual</u> basis of accounting records revenues and available regardless of when cash is actually received, and records expenditures on a basis similar to full accrual.
- 13c. If your municipality had an audit performed by an independent auditor (CPA), was the audit report accompanied by a management letter that questioned the ability of the municipality to continue providing basic municipal services? If so, please check "Yes" and attach a copy of the management letter to the form.
- 14a. Indicate the number of full-time and part-time municipal employees on your payroll at the beginning of the reported fiscal year. Full-time employees for purposes of this Act are defined as individuals who work at least thirty-five (35) hours per week on a regular basis.
- 14b. Indicate the number of full-time and part-time municipal employees on your payroll at the end of the reported fiscal year. Full-time employees for purposes of this Act are defined as individuals who work at least thirty-five (35) hours per week on a regular basis.

**Please Note** - As a general rule, if a W-2 is prepared for an employee, that employee is counted as a municipal employee in questions 14a and 14b. Contracted workers are generally issued 1099s. These individuals (CPA's, etc.) would not be counted as municipal employees. Elected officials are typically engaged to perform specific duties and are not subject to the normal work rules of an employee.

15a. <u>If you checked "Yes" to any question from one to twelve please provide an explanation</u> as to how or why the situation or events occurred. Be as specific as possible.

No response is necessary if only question 11a is checked "Yes". If you checked "Yes" to both questions 11a and 11b please explain in detail what personnel or services were reduced and how this was accomplished.

- 15b. If you answered "Yes" to any question from 1 to 12, it **may** indicate that your municipality is experiencing financial distress. If there were unique circumstances that caused this situation and you do not feel that your municipality is financially distressed explain in the space provided or attach a separate sheet of paper to this survey explaining those circumstances.
- 16. If you are aware of specific circumstances in your municipality that indicate financial distress and these circumstances are **not** covered in your response to questions contained on this survey explain in the space provided or attach a separate sheet of paper outlining those circumstances.

### **CERTIFICATION OF PRESIDING OFFICER OF GOVERNING BODY**

The Municipalities Financial Recovery Act, Act 47 of 1987, Section 121 (A) (2) (I) requires the Survey of Financial Condition Form [DCED-CLGS-69] to be signed by the Presiding Officer of the Governing Body. The Presiding Officer is: the Chairman of the Board of Commissioners, Counties and Townships of First Class; the Chairman of the Board of Supervisors, Townships of Second Class; the President of Council in Boroughs and Incorporated Towns; the Mayor of a City if operating under the Commission form of the Third Class City Code or the Council-Mayor form, or the President of Council in a Mayor-Council structure; or the Presiding Officer of the legislative policy making body in Home Rule Municipalities and Counties. For information and a free publication on the Municipalities Financial Recovery Act, Act 47 of 1987, visit our web page at: <a href="http://www.newpa.com/webfm\_send/1525">http://www.newpa.com/webfm\_send/1525</a>

#### **DEFINITIONS**

<u>Basis of Accounting</u> - revenues and expenditures may be recognized on the cash, modified accrual or full accrual basis of accounting, provided that basis is applied consistently throughout the fiscal periods reported for evaluation purposes

<u>Cash Basis of Accounting</u> – provides for the recording of revenues when received in cash and the recording of expenditures when paid in cash

<u>Modified Accrual Basis of Accounting</u> – recognizes an economic transaction or event as revenue in the operating period when the revenues are both measurable and available to liquidate liabilities of the current period. Expenditures are generally recognized when an event or transaction is expected to draw on current available resources

<u>Accrual Basis of Accounting</u> – revenues are recorded in the period in which the service is given, although payment is received in a prior or subsequent period. Expenses are recorded in the period in which the benefit is received, although payment is made in a prior or subsequent period

<u>Claim</u> - a right to payment (whether or not the right is reduced to judgment, liquidation, unliquidated, fixed contingent, matured, unmatured, disputed, undisputed, legal equitable, secured or unsecured; or right to an equitable remedy for breach of performance if the breach gives rise to a right to payment, whether or not the right to an equitable remedy is reduced to judgment, fixed contingent, matured, unmatured, disputed, undisputed, secured or unsecured)

<u>Creditor</u> - an individual, partnership, corporation, association, estate, trust, governmental unit or the governing board of a pension fund of a municipality that has a claim against a municipality

<u>Deficit</u> - the excess of expenditures over revenues, stated as a percentage of revenue, during an accounting period. This calculation shall include all governmental fund types and all proprietary fund types, but shall exclude all fiduciary fund types of the municipality.

<u>Expenditures</u> - (decreases in net financial resources) - are reductions in fund equity, including current operating expenses that require the use of fund equity, debt service and capital outlays; the term shall not include interfund transfers

<u>Fund Equity</u> - excess of assets of a fund over its liabilities

<u>Governing Body</u> - the Council in Cities, Boroughs and Incorporated Towns; the Board of Commissioners in Counties and Townships of the First Class; the Board of Supervisors in Townships of the Second Class; or the legislative policy-making body in home rule municipalities

<u>Matured Claim</u> - a claim that has been reduced to judgment (by a court of competent jurisdiction) or liquidated in amount by agreement for a period of 90 days prior to the filing of a request to commence a fiscal distress proceeding under this act

<u>Revenues</u> - (increases in net current assets, excludes income resulting from borrowing, interfund transfers or sale of assets) - additions to fund equity other than from interfund transfers, proceeds of debt and proceeds of disposition of general fixed assets

**Please Note** – The Municipalities Financial Recovery Act, Act 47 of 1987, Section 121 (A) requires the Survey of Financial condition form [DCED-CLGS-69] to be filed with DCED on or before March 15 of each year. To ensure that your municipality receives "on-time" State Liquid Fuels payments, this form should be received in DCED no later than March 1.

Please feel free to call the Governor's Center for Local Government Services toll-free at 888-223-6837 if you have any questions when completing the Survey of Financial Condition Form.